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Argyll and Bute Council Comhairle Earra Ghaidheal agus Bhoid

Customer Services Executive Director: Douglas Hendry



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19 April 2011

### PLANNING, PROTECTIVE SERVICES AND LICENSING COMMITTEE 20 APRIL 2011 AT 10.30AM IN THE COUNCIL CHAMBER, KILMORY, LOCHGILPHEAD

Please find attached item 3 (Minutes - Planning, Protective Services and Licensing Committee held on 22 March 2011) which was marked to follow on the agenda for the above meeting.

Please also find attached supplementary reports in connection with items 12, 13 and 18 of the above agenda which were not previously circulated.

Douglas Hendry Executive Director - Customer Services

### **BUSINESS**

#### 3. MINUTES

- (h) Planning, Protective Services and Licensing Committee held on 22 March 2011 (Pages 1 12)
- 12. EILEAN EISDEAL: INSTALLATION OF SOLAR PANELS AND AIR SOURCE HEAT PUMP: EASDALE ISLAND COMMUNITY HALL, EASDALE ISLAND, OBAN (REF: 10/01729/PP) Report by Head of Planning and Regulatory Services (Pages 13 - 16)
- EILEAN EISDEAL: INSTALLATION OF 14 SOLAR PANELS AND AIR SOURCE HEAT PUMP: EASDALE ISLAND COMMUNITY HALL, EASDALE ISLAND, OBAN (REF: 10/02013/LIB) Report by Head of Planning and Regulatory Services (Pages 17 - 18)

18. SCOTTISH WATER: RE-PROFILING OF GROUND AND RE-ALIGNMENT OF HAND RAILING TO ACCOMMODATE BURIED PUMPING STATION CHAMBERS AND CSO CHAMBER; INSTALLATION OF RETAINING WALL AND ROCK ARMOURING; AND DROP KERBS FOR VEHICULAR ACCESS: LAND OPPOSITE 11 AND 12 ARDBEG ROAD, ROTHESAY, ISLE OF BUTE (REF: 11/00428/PP)

Report by Head of Planning and Regulatory Services (Pages 19 - 24)

### PLANNING, PROTECTIVE SERVICES AND LICENSING COMMITTEE

Councillor Gordon Chalmers Councillor Robin Currie Councillor Mary-Jean Devon Councillor David Kinniburgh Councillor Donald MacMillan Councillor Alister McAlister Councillor Alex McNaughton Councillor Al Reay Councillor Rory Colville Councillor Vivien Dance Councillor Daniel Kelly Councillor Neil Mackay Councillor Bruce Marshall Councillor Roderick McCuish Councillor James McQueen

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# Agenda Item 3h

#### MINUTES of MEETING of PLANNING, PROTECTIVE SERVICES AND LICENSING COMMITTEE held in the KILMORE VILLAGE HALL, KILMORE on TUESDAY, 22 MARCH 2011

Present:	Councillor Daniel Kelly (Chair)			
	Councillor Gordon Chalmers Councillor Vivien Dance Councillor Alister McAlister	Councillor Robin Currie Councillor Mary-Jean Devon Councillor Alex McNaughton		
Attending:	Charles Reppke, Head of Governance & Law Jane Gillies, Governance & Law John MacGregor, Applicant Allan Macaskill, Agent for the applicant Richard Kerr, Planning & Regulatory Services John Heron, Planning & Development, Roads & Amenity Services David Whyte, Kilmore Community Council Councillor Duncan MacIntyre, Objector Janet Duncan, Objector Sandy Smart – speaking on behalf of: Sham Yadav, Ross Inglis and Allan Morrison, Objectors Donald McBurnie, Objector			

#### 1. APOLOGIES FOR ABSENCE

Councillor Rory Colville Councillor David Kinniburgh Councillor Bruce Marshall Councillor Neil Mackay Councillor Donald MacMillan Councillor Roderick McCuish Councillor James McQueen Councillor Al Reay

#### 2. DECLARATIONS OF INTEREST (IF ANY)

It was noted that Councillor McCuish, who was not in attendance, had previously declared an interest in this matter.

#### 3. HIGHLAND HOUSE DEVELOPMENTS: APPLICATION FOR ERECTION OF PROPOSED HOUSING DEVELOPMENT: LAND NORTH OF CAIRNMORE, KILMORE, OBAN (REF: 10/01289/PPP)

The Chairman welcomed those present and invited introductions from Members and Officers present. He then asked Mr Reppke to outline the procedures for the hearing.

#### Planning

Mr Kerr advised that the proposed site lies within a Potential Development Area (PDA) site within the settlement zone of Kilmore/Barran (PDA 5/133), allocated as suitable for low density housing including 25% affordable housing provision. The site lies to the immediate north of established housing at Barran on an open, generally level field bounded to the east by rising hillside and to the west by the River Nell and riparian woodland. Access is taken through the Barran settlement and spurring from an existing turning head between houses known as Tiroran and Cairnmore.

Although Kilmore/Barran is recognised as a 'minor settlement', where STRAT DC 1 normally supports small scale developments, the Local Plan PDA allocation for low density housing development on this size of site (just under 2 hectares) supports the principle of 'medium scale' development subject to overcoming issues outlined in the PDA Schedule. Medium scale housing development is defined in the Local Plan as between 6 and 30 units. Low density development is defined as up to 11 houses per hectare. The issues to address in respect of this PDA are: water supply, waste water drainage, access constraints/road safety, and the need for a master-planned approach.

The application is for planning permission in principle only, supported by an indicative site plan covering the entire PDA, which is sufficient as a master-planned approach. The application site boundaries show very minor fluctuations from the allocated PDA by giving up some land on the western boundary and taking an equivalent area to the north. As the PDA boundary does not correlate with any landscape feature or defined area on the site, it is considered these variations are very minor in nature and the PDA allocation is what is proposed for development to all intents and purposes.

The indicative layout shows space for 22 house plots, new access road and private spur tracks, an area of on-site open space, and communal underground gas tanks. The indicative plots are similar in size and layout to existing development at Barran and as such, this is considered acceptable.

In terms of water supply and foul drainage, Scottish Water have raised no objections. Although there is limited capacity for waste water drainage at the existing Scottish Water works, their direct consent is required prior to any connection to public drainage infrastructure. Scottish Water confirm capacity exists for water supply at present.

In terms of road safety, the Roads Authority confirms no objections to the development subject to appropriate planning conditions, notably the upgrading of the existing sub-standard road through Barran to facilitate the development.

Mr Kerr advised that the Planning Office had received 26 letters of objection and 80 expressions of support. It was noted, however, that Mrs Hunter was recorded as a supporter but hadn't actually expressed support for the application.

The applicant's offer for offsetting against the flatted development approved under ref. 09/01613/PP at Stevenson Street is not acceptable to the Planning Authority. Whilst the Council does accept offsetting (as a second choice) through the affordable housing policy, this provision has only been applied concurrently and not in retrospect, and offsetting must be compatible in terms of development type and location within the same housing market in order to represent a suitable alternative. It is considered that the separation distance of approximately 5 miles between Barran and Stevenson Street is too far to represent a suitable alternative within the same community and that the nature of the dense flatted development at Stevenson Street is considerably different from the low density detached housing applied for at the application site. Argyll & Bute Council's Affordable Housing Guidance implicitly requires that offsetting affordable housing provisions should be undertaken on concurrent proposals rather than in retrospect. If applied retrospectively, this would create a precedent across the Council area for accepting such offsetting calculations which would reduce the number of affordable houses provided, contrary to Argyll & Bute Council Local Plan Policy LP HOU 2 and allocation PDA 5/133

Mr Kerr recommended that the Committee approve the application, subject to housing provision or payment, and subject to the 8 conditions contained within his report.

#### Applicant

Mr Macaskill, speaking for the Applicant, said the site lies within a Potential Development Area in the settlement area of Kilmore, PDA 5/133 in the adopted Local Plan. The site of just under 2 hectares has been allocated for low density housing and the Planning Department of Argyll and Bute Council is satisfied that this application for 22 houses applies. The application is for planning permission in principle and, if approved, a detailed application will follow. The housing plan is for indicative purposes only. Mr Macaskill referred to paragraph D of the report referring to consultations and said there were no objections from the Area Roads Manager, Scottish Water, West of Scotland Archaeology Service or Historic Scotland. The report lists 26 objectors, and their concerns have been addressed. The road is referred to and the recommendation includes a condition for a road through the existing Barran housing development to be upgraded to adoptive standards. Mr Macaskill said that this condition is onerous as no development will be permitted until the private access is upgraded, meaning that the developer will have to spend in excess of £1.2m, including the purchase of the ground, prior to building commencing. If conditions are too expensive to implement there is a risk that the development will not be cost effective. Mr Macaskill said that the PDA requires a minimum of 25% affordable housing. As the application is for 22 houses, 6 units of affordable housing should be provided, and the applicant proposes that the Council accepts offsetting this against the 15 flat development at Stevenson Street as 6 units have not been sold yet. Two of these apartments were accepted as offsetting the affordable requirement for the 10 flats at Ganavan Sands which leaves 13 as affordable. The studio apartments are on the market at an affordable price of £87,500, with a first-time buyer option of a 15% delayed payment deposit. Stevenson Street is within the same housing market assessment area, namely Lorn and the Inner Isles Housing Market Area. He said when Ganavan Sands development was being considered it was accepted that the location was guestionable for concentrating affordable units because of its isolated location and typology of surrounding units, and referred to a letter from the Planning Officer, Ross McLaughlin, dated 12<sup>th</sup> May 2010.

Mr Macaskill said that affordable housing should be provided in suitable locations where the public have access to services. In Kilmore there are no shops or school, no hotels and the bus service to Oban is not very frequent, adding that the area is more isolated than Ganavan. He then referred to Policy LPHOU2 saying that it does not state that offsetting in retrospect is excluded. adding that the 6 apartments have not been constructed yet. He referred to a statement from the Prime Minister that costs could not be continually added on to businesses and said it is expensive to provide affordable housing. This is usually provided by Housing Associations – here the developer is providing affordable housing in Oban where there is a large demand. The development could provide employment for up to 50 people – construction workers, suppliers, etc., which would be a tremendous boost for the local economy when the current housing market is suffering a severe downturn. Everyone knows we are in a recession and the housing market is in a depression. The developer is incurring significant cost in upgrading the road through the existing estate and providing a play area. To provide more affordable housing at Barran as well as Stevenson Street will mean that the developer will probably not proceed. If the development does not proceed the Council will lost Council Tax of £31,675 at Band E or £37,434 at Band F; water charges of £10,582 at Band E will also be lost. If this developer cannot make the development profitable it is doubtful if another will risk investing. The report states that there are 79 letters of support for the application on the basis that the land is designated for housing and a £5m investment in the community. Mr Macaskill urged the committee to grant approval subject to the Section 75 Agreement being concluded to address the affordable housing provision, and accepting the 6 apartments in Stevenson Street as the applicant's contribution.

Mr John MacGregor, Applicant, referred to the development in Stevenson Street and stated that the 6 properties were taken off the market at the outset and setting them aside for affordable housing was not retrospective. He has looked at the policy and applicants have the right to offset other housing under their control. He said that the matter of affordable housing must be applied flexibly. He is the only developer who gives 15% deposit for first-time buyers to get on the housing market.

#### Consultees

Mr Heron, Roads, said conditions had been added to include upgrade of existing private access to adoptable standards with 2m footway and 2m service strip, drainage and turning head to Diagram 5.24 of the Council Guidelines; no walls etc within 2m of the channel line with the public road; visibility splays of 42 x 2.4m; 3.5m width for new road with passing places; and additional conditions controlling geometry of new works. He is happy that the existing network, with the added conditions, will suffice.

Mr Whyte, Convenor of Kilmore Community Council, said he appreciated the Committee holding the hearing in Kilmore. The issues raised are consistent with the Community Council letter and are backed up by individual letters. The 79 supporters were from outwith the area as a standard letter. The Community Council have been continually supportive for small scale development in the area but these proposals, if approved, will mean an increase of 60% which is out of proportion with existing housing. Mr Whyte referred to the Sustainable Design Guide where Kilmore is described as a minor settlement, not a village, and said that the area is allocated as a housing area. He said that the impact of the development has to be carefully considered in relation to the existing area. The Housing Plan should not overwhelm the existing area but this development does. The Local Plan states that there is a presumption against major development in smaller areas which would only be supported by population decline – this are does not have a population decline. Housing has not been selling readily and residents don't feel the need for this kind of development. He said there are no local facilities, there used to be a shop, post office, petrol and a school, but the only social area now is the hall, and would agree that this area is not suitable for affordable housing. There is a limited bus service so there would be a large increase in traffic. There are no health or doctor facilities. There would be an increased road safety hazard, and the development contradicts the design guide. The Community Council have previously requested improvements and there has been damage to the bridge. The Community Council carried out a residents survey which raised concerns over the need to improve the structure of the road. The school pupils walk to the road end and this is not suitable for pedestrians – no statement of road safety issues have been seen.

#### Objectors

Councillor Duncan MacIntyre, Resident, said Barran is a minor settlement. STRAT DC1 supports small scale development, The site is within a PDA for low density housing and the site is less than 2 hectares. He supported small scale development in the area. Kilmore is a rural community, with fishing and forestry, there is support for the local church and hall. The annual Highland Games supports the culture of the area. There is one community of 36 houses with a number of raised elevation houses set in a mature and tasteful landscape. He asked the Committee to assess the impact this development would have on the amenity of the environment; the compatibility with the existing area; and road safety on the A816 to Barran. He asked the Committee to consider whether by adopting part of the Barran road would divide the settlement and create a difficulty with any future development; he also asked the Committee to consider the lack of confirmation from Scottish Water on the sufficiency of the water supply. He concluded by saying that there is a mature, developed site and the new development must be compatible. The Section 75 is a legal matter and there are conditions, but felt that some may have to be strengthened.

Janet Duncan said she is not against development but this application is not in keeping with the area and is double the original size. She raised traffic concerns with buses using the hammer-head to turn, and is worried about construction traffic. Parents presently bring their children to the estate to meet the school bus and there is a parking problem at this time. Construction should be limited for safety reasons. There have been complaints over the sewerage problem over the past 25-30 years and this will have to be extended. This would affect the river and would need screening from the main road.

Mr Smart, a resident for 7 years, said this development was of inappropriate scale and that it would have an adverse impact on the area. He felt that the proposed housing should be bungalows, and that a smaller development would mean less traffic. He said there is a need to upgrade the road for vehicle access as there is a lack of visibility at Musdale Road. This is a narrow road with a lack of passing places, and a bridge which causes a bottleneck. This has previously been damaged, blocking the road. He raised concerns over medical access and pedestrian use, saying that the traffic from the 5 new houses plus the proposed 22 houses will significantly increase the problems. Mr Smart felt that the jobs created during the development would benefit Oban and not Kilmore. He welcomed new blood to the area, and said a complete and thorough upgrade of

the road and associated drainage would benefit the area. He said the Committee should not allow minimal upgrade as the development could last for years; the road should be completed prior to the development commencing to full standard with a surface finish and complete drainage. A path, upgrade strip, passing places and traffic management are all required. A smaller development would have less traffic and cause less destruction.

Mr McBurnie said he is concerned over the size of the development and with road safety, and feels there is no capacity to cope with construction traffic. The Roads report is vague and only refers to single track regarding sight lines. He said there will be problems with water, and that turning facilities are needed for buses. He urged the Committee to address all these issues. Mr McBurnie highlighted long-standing issues of water and flooding, and of visibility and pedestrian safety adding that the development would have a negative impact due to extra traffic, extra pedestrians / dog walkers and that the area would be severely impacted upon without suitable infrastructure.

#### **Questions from Members**

Councillor Currie asked Roads whether there were enough lay-by's and was advised by Mr Heron that there were sufficient with one every 160m. Councillor Currie then asked about buses turning at the hammerhead and was advised that they would be turning on a through road into the scheme. He then asked for clarification of which part of the road was to be upgraded to adoptable standard and was advised by Mr Heron it would be from Musdale junction to the new scheme. Councillor Currie then asked about construction vehicles going through the development and Mr Heron advised that the size of vehicles could be controlled by a traffic plan. Mr Heron added that the bridge acted as a natural traffic calmer and that the buses turn at the hammerhead at present.

Councillor Devon asked the applicant about Policy on affordable housing. Mr Macaskill said it was stated in Argyll and Bute Local Plan and the developer has previously used this. Councillor Devon asked about the Ganavan Development and was advised by Mr MacGregor that 2 of the properties were sold to first-time buyers. Councillor Devon then asked Mr Kerr whether a drainage impact assessment had been carried out and was advised that this had not been done but there is a condition to cover this included within the report

Councillor Dance asked whether all the requirements in regard to LP SERV 4 have been met and was advised by Mr Kerr that the problems were not a supply issue, but foul drainage. Tulloch have confirmed that they currently have capacity for existing and new demands for water. It will be necessary for the developer to obtain consent from Scottish Water to connect to its infrastructure for both water supply and foul drainage disposal as covered by Condition 7 in the report.

Councillor Dance asked whether discussion had taken place with housing associations and was advised that there had been no direct contact with them. She was further advised that Housing Association development had been curtailed after 1<sup>st</sup> April 2011 due to funding constraints. They will be carrying on with existing developments but new builds will be curtailed. The Committee were advised that this development would provide an opportunity for the development to provide a commuted sum to help finance housing schemes where required. Councillor Dance then asked about provision of a play park and

was advised that this was covered by Policy in the Local Plan for developments where there are more than 20 units. An area within the site has been identified for this purpose – Condition 2(e) refers. Councillor Dance asked for confirmation that all requirements of LP TRAN 4 have been met and was advised that this has been provided for within and outwith the site and taken into account by Roads Condition 2(c) (relating to site) and Condition 5 (off-site). Councillor Dance then asked the Applicant about the boost to local economy to which Mr MacGregor said local employees would be used. Incomes would be sustained during construction and would continue post construction, if successful, through BT, energy providers, council tax raised and the complete infrastructure.

Councillor MacNaughton asked about a weight restriction for the bridge and was advised by Mr Heron that there was no restriction on it but access could be controlled with a traffic plan. Mr Heron advised that large vehicles currently cross the bridge to supply local farms, etc., but vehicles to the site could be controlled. Damage to the bridge would be reinstated as part of the development.

Councillor Chalmers said Condition 7 was suspensive and was advised by Mr Kerr this would safeguard the developer as well as the Planning Authority.

Councillor Kelly asked the applicant whether the Housing Association had approached him with proposals to use the housing and was advised by Mr MacGregor that they had approached him but they are not starting any new projects as they are not in a financial position to do so at present.

Councillor Currie asked Mr Kerr whether the Planning Office sought advice from Roads or whether they must comply with recommendations from Roads. Mr Kerr advised that Planning consult roads for advice and pass this to the Committee. It is then open to the Committee whether to accept this advice.

Councillor MacAlister asked about ownership of the land between the application site and the burn and was advised it was not owned by the developer – he tried to buy this piece of ground but could not.

Councillor Dance asked about ongoing maintenance for the playpark and whether it had been looked at in terms of special needs, and was advised that this information would not be available until equipment had been identified as it would be calculated on the type of equipment and design. The developer would retain ownership of the play area and the design of the area would include special needs consideration at the detailed application stage.

Councillor Dance asked various questions about the density of the site and was advised by Mr Kerr that this application was in regard to the density of a minor settlement and not a village; that the PDA takes precedence over any other policies; that the developer removed part of the site to keep it under 2 hectares, as is normal for developers; and that the density relates to capacity within the site. Councillor Dance then asked Mr Whyte for confirmation of the process by the Community Council for consultation. Mr Whye advised that the matter was an item on a routine Community Council agenda Councillor Dance then asked whether the Community Council objected to the PDA for this site and was advised by Mr Whyte that they had, but that he was not involved with the Community Council at that time. When asked whether issues had been

addressed Mr Whyte said he welcomed new blood, younger people to the area, but this had to be balanced against the impact of the size of the development.

Councillor Kelly asked whether the Planning Officer anticipated the 22 houses would be build as one development and was advised that there was no requirement to build all at once, but there would be high pre-construction costs therefore he would expect the whole development to be completed. Mr MacGregor said it would be market led. The infrastructure would be put in place, a show-house built and the houses would then be sold.

Councillor Devon referred to LP HOU 1 saying the detail of the policy was confusing. Mr Kerr explained that there was a presumption of small scale unless the area was in a PDA, i.e. not industrial. This policy is the most fundamental policy and means the site is suitable for housing.

Councillor Dance referred to LP PG1 and asked whether this is what the community wanted. Mr Kerr said this generally relates to anything off-site, for example access improvements or sewerage treatment, but he was unaware of discussions with the community. He urged the Committee not to over-burden the developer.

Councillor Currie asked questions of the Applicant who confirmed that the length of road improvements would be dependent on the current price; he confirmed that he did not own the site

Councillor Kelly asked whether concerns about foul drainage would be resolved with Scottish Water and was advised that SEPA as governing body would test the supply and Scottish Water would address problems arising from this. Councillor Kelly asked whether the bridge had been surveyed and was advised by Mr Heron that engineers would assess the bridge, along with all others, routinely on a cyclical arrangement. Councillor Kelly then asked Mrs Duncan about the school buses and was advised that around 20 children were collected, the bus sometimes turning at the hammer-head and sometimes at the junction.

The meeting closed and re-convened at 1.45pm

Present:	Councillor Daniel Kelly (Chair)			
	Councillor Gordon Chalmers Councillor Vivien Dance	Councillor Robin Currie Councillor Mary-Jean		
	Councillor Alister McAlister	Devon Councillor McNaughton	Alex	
Attending:	Charles Reppke, Head of Governance & Law Jane Gillies, Governance & Law John MacGregor, Applicant Allan Macaskill, Agent for the applicant Richard Kerr, Planning & Regulatory Services John Heron, Planning & Development, Roads & Amenity Services			

David Whyte, Kilmore Community Council Councillor Duncan MacIntyre, Objector Janet Duncan, Objector Sandy Smart – speaking on behalf of: Sham Yadav, Ross Inglis and Allan Morrison, Objectors Donald McBurnie, Objector

#### Summing Up

#### Planning

Mr Kerr stated that the application site at Barran is within a PDA for low density residential development and is acceptable to planning policy, and is in principle only, further applications will require to be submitted later for detailed planning in accordance with the Development Plan, and he recommended the application for approval subject to conditions contained within the report. The sole unresolved issue is of affordable housing which can be on-site or offset against another scheme or payment to subsidise the Housing Association. Mr Kerr advised that the 6 units in Stevenson Street lacked parking and outdoor amenities therefore there would be no gain. He recommended approval of the application subject to conditions contained within the report and a commuted sum or offset against another scheme, but not Stevenson Street. This would conform to relevant Plan Policies and would be in accordance with the Development Plan.

#### Applicant

Mr Macaskill stated that this application showed a masterplan for the whole area, disregarding ownership. Roads have no concerns, with sufficient passing places. Overhanging trees are irrelevant to the application; the Estate road is not part of the development and was not adopted for the previous development. Heavy vehicles cross the bridge to reach farms; there is no issue with water / waste water. The applicant is happy to comply with conditions and happy that off-setting is the way forward as there are no amenities surrounding this application site. Mr Macaskill urged the Committee to approve the application as per the Planning Officer's recommendation.

#### Consultees

Roads: Mr Heron said there is no current weight limit on the bridge – bridges are assessed by structural engineers and no concerns have been raised. No requests have been made by parents in regard to improvements to the road or health and safety issues. Road markings have been addressed. Sight lines can be achieved and the speed of traffic is restricted by topography. Access to the site can get governed by traffic control. It would be onerous to impose a condition to construct a footpath to the A816.

Community Council: Mr Whyte said the Community Council had looked at the Development Plan and thought it was quite clear. The development was commensurate with the area, but were confused by the reduction of the site to below 2 hectare. In regard to planning gain, there would be no gain to spur of the private road. Removal of smell would not be planning gain, this is a SEPA problem. He reiterated that there is a major concern for road safety – not a weight limit problem, but width, to enable large vehicles to manoeuvre. A

pedestrian footway would not be necessary within the site, so there would be no gain. He concluded by saying that the Community Council felt that the site is inappropriate for a development of this size.

Councillor MacIntyre stated that the application was "in principle" only conditions would be applied to the whole development, but not the "in principle" application. He referred to the significance of bungalows as existing and the new development of 1 ½ storey houses. He mentioned that primary school children are picked up by the bus from the scheme, older children meet at the bus stop. Referring to landscaping, he said this should tie in with existing area. He requested that confirmation should be received in writing regarding adequacy of the water supply. He said there were issues of safety for the users of the road.

Mrs Duncan said she had nothing further to add.

Mr Smart referred to the scale of the development adding that they have to live with this, but he was not hearing any reassurances in regard to the drainage problem. Planning gain would be delayed if the development was slow to build.

Mr McBurnie said that the flooding in gardens will affect the adopted road. He has concerns about walking along the road. He said the speed of traffic was not controlled by topography of the area and that trucks are regularly stuck on the bridge. He said he finds the roads summary lacking and that a TIA is required.

The Chairman then asked if everyone felt they had had a fair hearing, to which all agreed they had.

Councillor MacIntyre left the meeting prior to determination.

Councillor McNaughton and Councillor MacAlister said they had difficulty in reaching their decisions.

Councillor Currie felt that affordable housing should be on-site as providing it elsewhere would be crating class distinction. This is a planning issue, not legal. He requested having site of a traffic management plan prior to agreement. He felt there was a lack of lay-bys and this had to be addressed to the satisfaction of residents, not planning.

Councillor Chalmers said there are road safety issues. The area was verging on low amenities in regard to affordable housing but he would go with the recommendation of the planning officer, but with a Section 75 Agreement.

Councillor Devon said she had difficulty with the development increasing the capacity by 60%. She would like a drainage impact assessment carried out.

Councillor Dance said she had major concerns of the PDA over-ruling other policies. An increase of 60% overwhelms the existing area. Using other options to provide affordable housing was contrary to affordable homes policy. She would look for a further condition and amendment of 1 ½ storey housing. She would also look to amend the condition for the length of road to be upgraded.

Councillor Kelly suggested that SEPA / Scottish Water should be brought in now

to resolve issues, and felt that it was important to have a traffic plan in place if the application is granted.

#### Decision:

Motion:

That the application be granted with the conditions contained within the report by the Head of Planning.

Moved by Councillor Kelly, seconded by Councillor MacAlister

Amendment:

That the application be granted subject to a further condition (9) being added to ensure provision of affordable housing within the development site stating that after every 6 houses built, 2 affordable homes to be built Moved by Councillor Dance, seconded by Councillor Devon)

Upon a show of hands the Committee voted thus: Amendment - 2 votes ; Motion -4

The Motion was carried by 4 votes to 2 and the meeting resolved accordingly.

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# Agenda Item 12

## Argyll and Bute Council Development and Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008 relative to applications for Planning Permission or Planning Permission in Principle

**Reference No:** 10/01729/PP

Planning Hierarchy: Local Development

Applicant: Eilean Eisdeal

Proposal: Installation of Solar PV Panels and Air Source Heat Pump

**Site Address**: Easdale Island Community Hall, Easdale Island

#### SUPPLEMENTARY REPORT NO. 1

#### (A) Background

This application is due to be presented to the Planning, Protective Services and Licensing Committee meeting on 20 April 2011.

Since the original report was finalised it has been highlighted that there was a typographical error in Condition 2 attached to the report. The condition states that noise attenuation measures to the air source heat pump are required to provide a minimum of a 10 dB reduction in the level of the transmitted noise, however, this should read 20 dB.

The amended conditions are appended to this report.

#### (B) **RECOMMENDATION**:

Having due regard to the Development Plan and all other material considerations, it is recommended that planning permission be granted subject to the conditions and reasons set out in this report.

Author of Report:	Fiona Scott	Date:	25/02/11
Reviewing Officer:	Stephen Fair	Date:	28/02/11
Angus Gilmour Head of Planning			

#### CONDITIONS AND REASONS RELATIVE TO APPLICATION REFERENCE 10/01729/PP

- 1. That the development to which this permission relates must be begun within three years from the date of this permission.
- Reason: In accordance with Section 58 of the Town and Country Planning (Scotland) Act 1997 (as amended).
- 2. No development shall commence on site until full details of noise attenuation measures to the air source heat pump in order to provide a minimum of 20 dB reduction in the level of the transmitted noise have been submitted to, and approved in writing by the Planning Authority in consultation with the Public Protection Unit. Thereafter, the air source heat pump shall not be operated above the approved noise levels.
- Reason: In order to protect the amenities of the area.
- 3. No development shall commence on site until full details, in plan form, of a form of screening for the air source heat pump has been submitted to, and approved in writing by the Planning Authority. Such details shall comprise a natural stone finish to match the community hall building.
- Reason: In the interests of visual amenity and to ensure that the proposals do not adversely affect the architectural and historic character of the building and its setting within the Conservation Area.
- 4. The development shall be implemented in accordance with the details specified on the application form dated 06/10/10 and the approved drawing reference numbers:
  - Plan 1 of 9 (Drawing Number 0931-PL-001) Plan 2 of 9 (Drawing Number 0931-PL-002) Plan 3 of 9 (Drawing Number 0931-PL-003) Plan 4 of 9 (Drawing Number 0931-PL-004) Plan 5 of 9 (Drawing Number 0931-PL-005) Plan 6 of 9 (Drawing Number 0931-PL-006) Plan 7 of 9 (Drawing Number 0931-PL-007) Plan 8 of 9 (Drawing Number 0931-PL-008) Plan 9 of 9 (Manufacturers Specification)

unless the prior written approval of the planning authority is obtained for other materials/finishes/for an amendment to the approved details under Section 64 of the Town and Country Planning (Scotland) Act 1997 (as amended).

Reason: For the purpose of clarity, to ensure that the development is implemented in accordance with the approved details.

#### NOTE TO APPLICANT

• In order to comply with Section 27A(1) of the Town and Country Planning (Scotland) Act 1997 (as amended), prior to works commencing on site it is the responsibility of the developer to complete and submit the attached 'Notice of Initiation of Development' to the Planning Authority specifying the date on which the development will start.

• In order to comply with Section 27B(1) of the Town and Country Planning (Scotland) Act 1997 (as amended) it is the responsibility of the developer to submit the attached 'Notice of Completion' to the Planning Authority specifying the date upon which the development was completed.

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# Agenda Item 13

## Argyll and Bute Council Development and Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008 relative to applications for Planning Permission or Planning Permission in Principle

Reference No: 10/02013/LIB

Planning Hierarchy: Local Development

Applicant: Eilean Eisdeal

Proposal: Installation of Solar PV Panels and Air Source Heat Pump

**Site Address**: Easdale Island Community Hall, Easdale Island

#### SUPPLEMENTARY REPORT NO. 1

#### (A) Background

This application is due to be presented to the Planning, Protective Services and Licensing Committee meeting on 20 April 2011.

Since the original report was finalised it has been highlighted that there was a typographical error in Condition 2 attached to the report. The condition states that noise attenuation measures to the air source heat pump are required to provide a minimum of a 10 dB reduction in the level of the transmitted noise, however, this should read 20 dB.

The amended conditions are appended to this report.

#### (B) **RECOMMENDATION**:

Having due regard to the Development Plan and all other material considerations, it is recommended that listed building consent be granted subject to the conditions and reasons set out in this report.

Author of Report:	Fiona Scott	Date:	15/04/11
Reviewing Officer:	Angus Gilmour	Date:	15/04/11
Angus Gilmour Head of Planning			

#### CONDITIONS AND REASONS RELATIVE TO APPLICATION REFERENCE 10/02013/LIB

- 1. That the development to which this permission relates must be begun within five years from the date of this permission.
- Reason: To comply with Section 16 of the Planning (Listed Buildings and Conservation Areas) (Scotland) Act 1997.
- 2. No development shall commence on site until full details of noise attenuation measures to the air source heat pump in order to provide a minimum of 20 dB reduction in the level of the transmitted noise have been submitted to, and approved in writing by the Planning Authority in consultation with the Public Protection Unit. Thereafter, the air source heat pump shall not be operated above the approved noise levels.
- Reason: In order to protect the amenities of the area.
- 3. No development shall commence on site until full details, in plan form, of a form of screening for the air source heat pump has been submitted to, and approved in writing by the Planning Authority. Such details shall comprise a natural stone finish to match the community hall building.
- Reason: In the interests of visual amenity and to ensure that the proposals do not adversely affect the architectural and historic character of the building and its setting within the Conservation Area.

# Agenda Item 18

## Argyll and Bute Council Development and Infrastructure Services

Delegated or Committee Planning Application Report and Report of handling as required by Schedule 2 of the Town and Country Planning (Development Management Procedure) (Scotland) Regulations 2008 relative to applications for Planning Permission or Planning Permission in Principle

#### **Reference No:** 11/00428/PP

Planning Hierarchy: Local

Applicant: Scottish Water

**Proposal**: Re-profiling of ground and re-alignment of handrail to accommodate buried pumping station chambers and CSO chamber; installation of rock armouring and retaining wall; and drop kerbs for vehicular access

#### Site Address: Land Opposite 11 and 12 Ardbeg Road, Rothesay, Isle of Bute

#### SUPPLEMENTARY REPORT NO.1

#### (A) INTRODUCTION

Members' attention is drawn to the Department's report dated 30<sup>th</sup> March 2011 in respect of the above application.

Since the composition of this report, the comments of the Area Roads Manager have been received (report dated 15<sup>th</sup> April 2011) and he has no objections to the proposal subject to certain conditions. The main condition relates to the provision of adequate sightlines in relation to the proposal and such a condition was attached to the previous report. The matters that form the main part of the Area Roads Manager's current recommendation relate to technical issues such as signage, footway construction, access during the construction phase, etc. These matters can be adequately addressed in the informative notes.

#### (B) **RECOMMENDATION**:

Having due regard to the Development Plan and all other material considerations, it is recommended that planning permission be granted subject to the conditions, reasons and informative notes at the end of this report.

#### Author of Report: Steven Gove

**Reviewing Officer: David Eaglesham** 

Angus Gilmour Head of Planning Date: 15/4/2011 Date: 15/4/2011

#### CONDITIONS AND REASONS RELATIVE TO APPLICATION REF. NO: 11/00428/PP

1. That the development to which this permission relates must be begun within three years from the date of this permission.

## Reason: In accordance with Section 58 of the Town and Country Planning (Scotland) Act 1997

 The development shall be implemented in accordance with the details specified on the approved drawings numbers: Drawing No. 400114-0000-20-DRG-9965-0B; Drawing No. 400114-0000-20-DRG-9966-0C; Drawing No. 400114-0000-20-DRG-9967-0C; and Drawing No. 400114-0000-20-DRG-9968-0B unless the prior written approval of the planning authority is obtained for other materials/finishes/for an amendment to the approved details under Section 64 of the Town and Country Planning (Scotland) Act 1997.

Reason: For the purpose of clarity, to ensure that the development is implemented in accordance with the approved details

- 3. Notwithstanding the provisions of Article 3 and Class 43A of the Town and Country Planning (General Permitted Development) (Scotland) Order 1992, no works shall be carried out within the development site in respect of the erection of the control kiosk until its details have been submitted to and approved in writing by the Planning Authority. Such details shall show the erection of a kiosk that shall be constructed of glass reinforced plastic; shall have a colour similar to the bus shelter to the south of the site; and be no higher than 1.2 metres above the level of the carriageway as it adjoins the frontage of the site. The kiosk shall be erected in accordance with such details as may be approved, unless the prior written consent of the Planning Authority is obtained for variation.
  - Reason: In order to safeguard the visual amenity of the Rothesay Conservation Area from the unsympathetic siting and design of sewerage infrastructure normally carried out without Planning Permission under Article 3 of the Town and Country Planning (General Permitted Development) (Scotland) Order 1992.
- 4. Prior to the commencement of any development, details shall be submitted of the composition of rock armour including, source and size of material. Such material as may be approved shall be used in the approved development.

Reason: In order to integrate the development along the shore and in the interests of health and amenity to ensure that there is no potential for flooding either within or outwith the site.

5. No lighting units shall be installed unless the prior written consent of the Planning Authority is obtained in consultation with the Public Protection Service. Any lighting units that are approved shall be operated, positioned and angled to prevent any glare or light spillage outwith the boundary of the site, having regard to the Institute of Lighting Engineers Guidance.

Reason: In order to avoid the potential for light pollution.

6. The calculated noise levels, arising from the operation of the pumping station, shall not increase pre-determined ambient background noise levels (LA90), as agreed with the Planning Authority, by more than 3dBA at the nearest noise sensitive property. All measurements shall be taken in accordance with BS 4142:1997.

Reason: In the interests of public health and amenity and in accordance with Policy LP BAD 1 of the Argyll and Local Plan 2009.

7. No part of the development shall take place until a detailed scheme of odour control measures for the works has been submitted to, and approved in writing by the Planning Authority. Details shall include the design of plant, operational procedures and maintenance arrangements with particular reference to odour control. The scheme shall include details of the best practicable means of odour suppression and procedures to be followed in the event of an emergency.

Reason: In the interests of public health and amenity and in accordance with Policy LP BAD 1 of the Argyll and Bute Local Plan 2009.

8. The pumping station and all associated plant shall be maintained in accordance with the manufacturer's recommendations and a system for keeping records of maintenance and monitoring of plant performance, including response to complaints, shall be submitted to and approved in writing by the Planning Authority prior to the commencement of the development.

Reason: In the interests of public health and amenity and in accordance with Policy LP BAD 1 of the Argyll and Bute Local Plan 2009.

9. The access shall be formed with visibility splays of 42 metres in both directions measured from a distance of 2.4 metres back from the edge of the carriageway at the centre point of the access. Thereafter, no obstructions to visibility above a height of 1 metre from the level of the carriageway shall be permitted within the requisite splays unless the prior written consent of the Planning Authority is obtained for variation.

Reason: In the interests of road safety.

#### NOTES TO APPLICANT

- 1. In order to comply with Section 27A(1) of the Town & Country Planning (Scotland) Act 1997, prior to works commencing on site it is the responsibility of the developer to complete and submit the attached 'Notice of Initiation of Development' to the Planning Authority specifying the date on which the development will start.
- 2. In order to comply with Section 27B(1) of the Town & Country Planning (Scotland) Act 1997 it is the responsibility of the developer to submit the attached 'Notice of Completion' to the Planning Authority specifying the date upon which the development was complete.
- Public Protection Service has powers under the Environmental Protection Act 1990 to remedy any environmental nuisance. It is <u>strongly recommended</u> that prior to any works taking place agreement is reached with Jo Rains, Area Environmental Health Manager, Argyll and Bute Council, Hill Street, Dunoon (telephone Number 01369 707124).
- 4. It is **strongly recommended** that prior to any works taking place agreement is reached relative to the method to suppress dust for the construction of the pumping station. You are advised to contact Jo Rains, Area Environmental Health Manager, Argyll and Bute Council, Hill Street, Dunoon (telephone Number 01369 707124).
- 5. A Road Opening Permit would be required in connection with the proposed works.
- 6. A system of surface water drainage is required to prevent water running onto the road in accordance with Section 99 of the Roads (Scotland) Act 1984 that states that:

"(i) The owner and occupier of any land, whether or not that land is such as constitutes a structure over or across a road, shall prevent any flow of water, or of filth, dirt or offensive matter from, or any percolation of water through, the land onto the road."

- 7. The Area Roads Manager has recommended the following:
  - i. The provision of a parking/service bay is required to ensure the safety of pedestrians, vehicles and operatives attending the proposed pumping station;
  - ii. The footway is to remain in its existing location;
  - iii. Dropped kerbs should be provided across the frontage of the site to allow vehicular access;
  - iv. Construction of the footway to be 40 mm thick surface course; 60 mm binder course; and a minimum of 150 mm of Granular Type 1;
  - v. The precast concrete dropped kerbs to have a 10 mm upstand;
  - vi. A demarcation line with flush precast concrete pin kerb or similar to be provided at the rear of the footway;
  - vii. The CSO to be shown at a position off the carriageway and at a safe location not impeding the flow of traffic when inspections or maintenance are to be carried out;
  - viii. Signage is to be provided to ensure access is available 24 hours;

ix. During the construction phase, safe access must be provided for both pedestrian and vehicular traffic.

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